

WILLIAM A. MUNDELL CHAIRMAN JIM IRVIN COMMISSIONER MARC SPITZER COMMISSIONER







ARIZONA CORPORATION COMMISSION

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DATE:

MARCH 13, 2002

**DOCKET NOS:** 

E-01345A-02-0125

TO ALL PARTIES:

Enclosed please find the recommendation of Administrative Law Judge Jane Rodda. The recommendation has been filed in the form of an Order on:

# ARIZONA PUBLIC SERVICE COMPANY (NEW FIXED ASSET INCOME MANAGER)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and ten (10) copies of the exceptions with the Commission's Docket Control at the address listed below by 12:00 p.m. on or before:

# MARCH 15, 2002 (COMPANY HAS WAIVED THE 10 DAYS FOR FILING OF EXCEPTIONS)

The enclosed is NOT an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has tentatively been scheduled for the Commission's Working Session and Open Meeting to be held on:

MARCH 19, 2002 and MARCH 20, 2002

For more information, you may contact Docket Control at (602)542-3477 or the Hearing Division at (602)542-4250.

Arizona Corporation Commission

DOCKETED

MAR 1 3 2002

**DOCKETED BY** 

BRIAN C'. McNEI

EXECUTIVE SECRETARY

### BEFORE THE ARIZONA CORPORATION COMMISSION

WILLIAM A. MUNDELL CHAIRMAN JIM IRVIN COMMISSIONER MARC SPITZER COMMISSIONER

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IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC SERVICE COMPANY FOR AN ORDER APPROVING A NEW FIXED ASSET INCOME MANAGER FOR THE PALO VERDE NUCLEAR DECOMMISSIONING TRUST FUNDS.

DOCKET NO. E-01345A	-02-0125
DECISION NO.	
ORDER	

Open Meeting March 19 and 20, 2002 Phoenix, Arizona

#### BY THE COMMISSION:

Having considered the entire record herein and being fully advised in the premises, the Arizona Corporation Commission ("Commission") finds, concludes, and orders that:

## FINDINGS OF FACT

- 1. Arizona Public Service Company ("APS" or the "Company") is a public service corporation certificated to provide electric service in the State of Arizona.
- 2. On February 15, 2002, APS filed an application requesting Commission approval of the selection of a new Palo Verde fixed-income decommissioning fund manager to succeed RCM Capital Management ("RCM"). Alternatively, APS requested an interim order authorizing the other Commission-approved fixed-income fund manager, Delaware Investment Advisors ("DIA") to manage the Company's fixed-income decommissioning trust funds pending Commission final approval of the replacement manager for RCM.
- 3. One of APS' current fixed-income Palo Verde decommissioning fund managers, RCM, was acquired recently by a French company, Allianz. RCM informed APS on January 31, 2002, that it would no longer be in the fixed-income fund management business as of March 31, 2002. Allianz already had a fixed-income fund subsidiary, Pacific Investment Management Company ("PIMCO"), and did not want the two subsidiaries to compete against each other. Allianz decided to

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terminate RCM's fixed-income fund management business, effective March 31, 2002. RCM gave its fixed-income clients, including APS, until that date to find a replacement fund manager.

- 4. After receiving RCM's notice, APS began an expedited search for a replacement fund manager. APS identified three finalists in its original application: NISA Investment Advisors ("NISA"); Duff & Phelps Investment Management Co. ("D&P"); and PIMCO. After written and oral presentations by the three finalists, on February 28, 2002, APS selected NISA.
- 5. On March 1, 2002, APS filed a Amendment to its Application, explaining its choice of NISA. APS requested that the Commission approve its selection by March 31, 2002. Otherwise, APS would find itself in non-compliance with prior Commission decisions related to the Palo Verde decommissioning fund.
- 6. On March 8, 2002, the Commission's Utility Division Staff ("Staff") filed a Staff Report recommending approval of NISA to replace RCM.
- 7. APS owns 29.1 percent of the Palo Verde Nuclear Generating Station ("Palo Verde"). Other owner participants include Salt River Project, Southern California Edison, El Paso Electric Company, Public Service Company of New Mexico, and the Los Angeles Department of Water and Power.
- 8. Palo Verde is licensed by the Nuclear Regulatory Commission ("NRC") pursuant to 42 U.S.C. § 2001, et seq.
  - 9. APS is responsible for funding 29.1 percent of Palo Verde's decommissioning costs.
- 10. In Decision No. 55931 (April 1, 1988), the Commission ordered APS to establish an external "qualified" nuclear decommissioning trust fund. In that Decision, the Commission established control over certain aspects of the trust, including approval of the trustee, the various fund managers, and the categories of, and limits to, permissible classes of investments for the trust. To enable the trust fund to qualify for favorable tax treatment under the Internal Revenue Code and IRS regulations, the Commission had to specifically apportion the total amount of APS' annual contribution to each of the three Palo Verde Units.
- 11. The Commission approved RCM as the first fixed-income fund manager in Decision No. 56384 (March 9, 1989). When RCM reached its original \$50 million limit, the Commission

authorized an equity fund manger, MCM, in Decision No. 58675 (June 22, 1994). In Decision No. 60098 (March 19, 1997), the Commission approved a second fixed-income manager, DIA. The Commission approved the current trustee for the three investment funds, Mellon Bank, in Decision No. 57436 (June 19, 1991).

- 12. In Decision No. 60098, the Commission increased the equity funding limit from \$50 million to \$150 million. The fixed-income funds remained capped at contribution limits of \$50 million each. The fund caps were consistent with the Commission's approved overall 60/40 equity/debt investment goal in Decision No. 60098.
- 13. The Commission raised the fixed-income decommissioning fund contribution limit to \$75 million for each fund in Decision No. 64393 (January 31, 2002).
- APS based its selection of NISA to replace RCM on: 1) its experience in nuclear decommissioning fixed-income investments as measured both by the amount of decommissioning trust fund dollars under management and the number of individual nuclear utility clients; 2) its specialized tax expertise in this unique area of tax law that would optimize after-tax returns to the fund; and 3) its knowledge of all ongoing decommissioning legislation, applicable tax regulations, and other factors affecting the such funds. APS also considered NISA's fee schedule, which is below those of RCM, to be reasonable.
- 15. Of the three finalists, NISA had the longest fixed-income decommissioning track record (14 years), the most fixed-income decommissioning funds under management (\$2.8 billion) and the largest number of fixed-income decommissioning fund clients (16).
- APS believes NISA's tax optimizing strategies to be the best and most detailed of the three firms. NISA analyzes each individual trade or transaction for optimum after-tax return. APS asserts that NISA's huge commitment to nuclear decommissioning fund management (almost half its business) has garnered it a reputation as one of the nation's most knowledgeable firms regarding both existing and proposed legislation, as well as regulatory and other factors that may affect nuclear decommissioning fund investments.
- 17. Staff reviewed the proposals and presentation materials of PIMCO, D&P and NISA and contacted the Director of Taxable Client Services of NISA to confirm data and obtain audited

1 financial statements. After reviewing all of the information provided by APS and the various fund 2 mangers, Staff believes APS' request to approve NISA as the successor to RCM is reasonable and 3 recommends that it be approved. 4 **CONCLUSIONS OF LAW** 5 1. APS is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §40-285. 6 7 2. The Commission has jurisdiction over APS and the subject matter of the application. 8 3. It is reasonable and in the public interest to approve and authorize the appointment of 9 NISA to replace RCM as the second Palo Verde fixed-income decommissioning fund manager, with 10 DIA remaining as the other authorized fixed-income decommissioning fund manager. 11 4. In approving this Order, the Commission specifically retains its authority over changes 12 in fund investment managers, fund contribution limits and in the apportionment method of the fund 13 and both NISA and DIA shall remain subject to the funding limitations imposed on RCM and DIA in 14 Decision No. 64393. 15 **ORDER** 16 IT IS THEREFORE ORDERED that Arizona Public Service Company's request for approval 17 and authorization to appoint NISA Investment Advisors as the second fixed-income Palo Verde 18 decommissioning fund manager is approved. 19 20 21 22 23 24 25 26 27 28

IT IS FURTHER ORDERED that Decision Nos. 55931, 56384, 57426, 5675, 60098 and 64393 shall remain in effect to the extent they are not inconsistent with this Decision. IT IS FURTHER ORDERED that this Decision shall become effective immediately. BY ORDER OF THE ARIZONA CORPORATION COMMISSION. CHAIRMAN COMMISSIONER COMMISSIONER IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this \_\_\_\_\_ day of , 2002. -13 BRIAN C. McNEIL **EXECUTIVE SECRETARY** DISSENT JR:mlj 

DECISION NO.

1	SERVICE LIST FOR:	ARIZONA PUBLIC SERVICE COMPANY
2	DOCKET NO.:	E-01345A-02-0125
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